

Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-13 ISO-00 MCT-01 COME-00 NEA-10 MC-02

ACDA-07 AID-05 EB-07 SSO-00 NSCE-00 INRE-00 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 /098 R

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S/CCT:DHECK

S/S-O:LRMACFARLANE

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FM SECSTATE WASHDC

TO AMEMBASSY THE HAGUE IMMEDIATE

INFO AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY BONN

AMEMBASSY LUXEMBOURG

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

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AMCONSUL STRASBOURG

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E.O. 11652:GDS

TAGS: PFOR, EEC, NL

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SUBJECT:US/EC PRESIDENCY DIALOGUE -- POLITICAL DIRECTORS

MEETING SEPTEMBER 9-10

REF: THE HAGUE 4765

1. IN CONNECTION WITH SEPTEMBER 9-10 EC NINE POLITICAL DIRECTORS MEETING, EMBASSY IS REQUESTED TO CONSULT WITH THE DUTCH PRESIDENCY ON THE FOLLOWING TOPICS.
2. CYPRUS - WALDHEIM IS APPARENTLY EXPLORING THE POSSIBILITY OF CONVOKING A MEETING BETWEEN ONAN AND PAPADPOULOS IN NICOSIA TO SET THE STAGE FOR SUBSTANTIVE CYPRUS TALKS. THE SECRETARY GENERAL HAS ALSO INDICATED A WILLINGNESS TO CALL THEM TO NEW YORK BEFORE THE UNGA IF THE NICOSIA TALKS DO NOT BEAR FRUIT. ALTHOUGH NEITHER SIDE SEEMS PARTICULARLY INTERESTED IN NEGOTIATIONS AT THIS POINT, WE BELIEVE THE TWO PARTIES WOULD RESPOND TO SUCH A CALL BY WALDHEIM. ADDITIONALLY, THERE IS EVIDENCE THAT THE HUMANITARIAN TALKS IN NICOSIA MIGHT BEGIN AGAIN SOON, A STEP WHICH WOULD BE HELPFUL TO THE DIALOGUE BETWEEN THE CYPRIOT COMMUNITIES.

TALKING POINTS

-- WE CONTINUE TO SEE MERIT IN HOLDING ANOTHER ROUND OF THE INTERCOMMUNAL TALKS IN THE NEAR FUTURE.

-- WE APPRECIATE THE EC-9 EFFORTS TO RESTORE MOMENTUM TO THE CYPRUS NEGOTIATING PROCESS. WE HOPE THE NINE WILL PRESS FORWARD WITH THOSE EFFORTS, STRESSING THE ADVISABILITY OF HOLDING A SUBSTANTIVE SESSION BEFORE THE FORTHCOMING UNGA CONSIDERATION OF THE CYPRUS ISSUE.

-- WE WOULD APPRECIATE A FILL IN ON FOREIGN MINISTER VAN DER STOEL'S RECENT VISIT TO ANKARA.

3. AEGEAN - THE SEPTEMBER 1-25 SAILING PROGRAM OF THE SISMİK IN THE AEGEAN HAS COMPLICATED PROSPECTS FOR IMPLEMENTING THE AUGUST 25 SECURITY COUNCIL RESOLUTION. THE GREEKS REGARD SISMİK'S CURRENT OPERATIONAL AREA AS A DELIBERATE ACT OF PROVOCATION, BUT HAVE INITIALLY EXERCISED CONFIDENTIAL

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RESTRAINT IN THEIR RESPONSE. THE POTENTIAL OF A SERIOUS INCIDENT HAS, HOWEVER, INCREASED AND THE LEVEL OF TENSION BETWEEN ATHENS AND ANKARA WILL REMAIN HIGH AT LEAST UNTIL THE SHIP'S OPERATIONS HAVE BEEN TERMINATED. BILATERAL GREEK-TURKISH DISCUSSIONS WILL PROBABLY NOT BEGIN BEFORE SEPTEMBER 25 AT THE EARLIEST.

TALKING POINTS

-- WE ARE ANXIOUS TO SEE DIRECT TALKS BEGIN BETWEEN THE PARTIES AT THE EARLIEST POSSIBLE DATE.

-- WE ARE CONTINUING TO URGE BOTH GREECE AND TURKEY TO SET NO NEW PRECONDITIONS FOR BILATERAL NEGOTIATIONS; WE HOPE

YOU WILL DO SO AS WELL.

-- WE WOULD APPRECIATE YOUR VIEWS ON HOW A CONFRONTATION
IN THE AEGEAN CAN BE AVOIDED.

4. MIDDLE EAST PEACE - THE UNITED STATES CONTINUES TO
BELIEVE THAT AN EXTENDED STAGNATION IN THE MIDDLE EAST WOULD
BE DANGEROUS TO THE PEACE OF THE AREA. WE ARE THEREFORE
COMMITTED TO HELP PROMOTE A PEACE PROCESS WHICH IN OUR
VIEW SHOULD PROCEED ON ALL FRONTS, EITHER IN STAGES OR

DIRECTLY TOWARD A FINAL SETTLEMENT, WHICHEVER THE PARTIES
AGREE TO. WE ARE PREPARED FOR A RESUMPTION OF THE GENEVA
CONFERENCE, THOUGH WE RECOGNIZE THAT AT THE MOMENT THE
ISSUE OF PLO PARTICIPATION TENDS TO BLOCK THIS COURSE. WE
ARE PREPARED TO USE ANY OTHER FORUM THAT PROMISES PROGRESS.
WE ARE OPENMINDED ON THIS MATTER. THE MAJOR OBJECTIVE IS
TO MAKE REALISTIC PROGRESS, AND WE ARE IN TOUCH WITH ALL
OF THE PARTIES IN ORDER TO ACHIEVE IT.

WE RECOGNIZE THAT UNTIL THE PROBLEM OF LEBANON IS RESOLVED
IT WILL BE VERY DIFFICULT TO GET ENOUGH ATTENTION TO MAKE
SERIOUS PROGRESS ON MIDDLE EAST PEACE. WE BELIEVE, HOWEVER,
THAT AS THE LEBANESE SITUATION DEVELOPS AND AS IT EVOLVES,
THE EXPERIENCE OF THE VARIOUS ARAB COUNTRIES WITH THE
CRISIS MAY BRING ABOUT CONDITIONS THAT WOULD BE MORE
FAVORABLE TO PEACE. OUR GENERAL CONCERN CONTINUES TO BE
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THAT PROGRESS IN THE MIDDLE EAST TOWARDS PEACE IS NECESSARY,
THAT NEGOTIATIONS WILL HAVE TO BE RESUMED AND THAT THE
CURRENT SITUATION SHOULD NOT BE FROZEN. WE HAVE REPEATEDLY
REAFFIRMED THIS POSITION AND WE WILL BE CONTINUING TO
EXCHANGE VIEWS ON HOW TO BRING ABOUT PROGRESS.

5. EGYPT/LIBYA - WE HAVE BECOME INCREASINGLY CONCERNED
BY LIBYAN ACTIONS RECENTLY AGAINST OTHER STATES IN THE
MIDDLE EAST. THE QADHAFI REGIME HAS SUPPORTED AN ATTEMPTED
COUP D'ETAT IN THE SUDAN, SUPPORTED ANTI-REGIME ACTIVITIES IN TUNIS AND EGYPT AND BEEN A PRINCIPAL SUPPLIER OF
ARMS TO THE RADICAL FACTIONS IN LEBANON. QADHAFI'S RECENT
ACTIONS IN EGYPT -- THE SENSELLE" - AND #ANDOM BOMBINGS AND
THE HIJACKING OF AN EGYPT AIR PLANE -- ARE PARTICULARLY
WORRISOME. LIBYA HAS THE MONEY AND QADHAFI THE SHREWDNESS
TO POSE A REAL THREAT TO OTHER REGIMES. AS A RESULT,
LIBYA UNDER QADHAFI IS BECOMING A DANGER TO ANY NATION IN
THE MIDDLE EAST THAT HOLDS DIFFERING VIEWS.

EGYPT HAS RECENTLY INCREASED ITS SECURITY FORCES IN THE
WESTERN DESERT, CLOSED ITS OVERLAND BORDER WITH LIBYA, AND
ESTABLISHED A SECURITY ZONE IN AN EFFORT TO END OVERLAND
INFILTRATION INTO EGYPT OF LIBYAN-TRAINED SABOTEURS. THE

U.S. IS CURRENTLY REVIEWING THE ONLY REMAINING MILITARY SUPPLY LINK EXTANT WITH THE QADHAFI GOVERNMENT, I.E., THE SUPPLY OF SPARE PARTS TO THE EIGHT C-130S EARLIER SOLD TO LIBYA. (A SECOND GROUP OF EIGHT C-130S CONTRACTED FOR SALE TO LIBYA HAS BEEN STOPPED.) WE WOULD BE INTERESTED IN ANY

REVIEW OF MILITARY ARMS AND AMMUNITION SALES TO LIBYA.

6. AID TO EGYPT

-- AS YOU ARE AWARE, PRESIDENT SADAT INHERITED MAJOR ECONOMIC PROBLEMS. HIS GOVERNMENT HAS SHOWN THAT IT WISHES TO FOCUS ITS ATTENTION ON RECONSTRUCTION, ECONOMIC STABILITY AND GROWTH. WE BELIEVE THIS WILL BE A DIFFICULT BUT NOT IMPOSSIBLE TASK, ESPECIALLY IF EGYPT RECEIVES SUFFICIENT ASSISTANCE.

-- AS YOU ARE ALSO AWARE, EGYPT LACKS SUFFICIENT FOREIGN
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EXCHANGE TO SUSTAIN ITS ECONOMIC RECOVERY AND UNDERTAKE A LONG-RANGE DEVELOPMENT PROGRAM. EGYPT NEEDS IMMEDIATE FINANCIAL SUPPORT TO COVER ITS REQUIREMENTS EVEN FOR THE CURRENT STANDARD OF LIVING OF ITS PEOPLE.

-- WITH THIS IN MIND, WE HAVE MADE A SUBSTANTIAL COMMITMENT TO ASSIST EGYPT. OUR BILATERAL PROGRAMS WILL AMOUNT TO ABOUT 900 MILLION DOLLARS FOR THIS FISCAL YEAR AND WE PLAN THE SAME LEVEL FOR THE COMING FISCAL YEAR. AS PART OF OUR ASSISTANCE, WE ARE GIVING EGYPT DURING THIS FISCAL YEAR AND TRANSITIONAL QUARTER 1.25 MILLION TONS OF WHEAT AND FLOUR ON VIRTUALLY GRANT TERMS, 40 YEAR REPAYMENT, 10 YEAR GRADE PERIOD, 2 TO 3 PERCENT INCREASE.

-- IT WOULD BE MOST HELPFUL IF THE EC COULD FIND WAYS OF PROVIDING A SUBSTANTIAL ADDITIONAL AMOUNT OF FOOD AID TO EGYPT DURING THESE DIFFICULTIES.

7. EURO-ARAB DIALOGUE

-- WE HOPE THE EC NINE WILL CONTINUE TO HOLD THE LINE AGAINST ARAB PRESSURES TO POLITICIZE THE EURO-ARAB DIALOGUE, AND ESPECIALLY AGAINST GRANTING THE PLO AN INCREASED AND SEPARATE ROLE IN THE DIALOGUE.

-- THE POLITICIZATION OF THE DIALOGUE WOULD ONLY SERVE TO COMPLICATE THE SITUATION IN THE AREA AND WEAKEN THE EFFORTS OF THE MODERATE ARABS TO KEEP THE PLO UNDER CONTROL.

8. TERRORISM - WE CONTINUE TO BE CONCERNED ABOUT THREAT OF INTERNATIONAL TERRORISM AND WE ARE AT PRESENT UPGRADING OUR EFFORTS TO COMBAT TERRORISM AND TO STRENGTHEN OUR IN-

TERNAL AND EXTERNAL MACHINERY TO DEAL WITH THIS THREAT.
WE REMAIN INTERESTED IN CONSULTING CLOSELY WITH DUTCH AND
EC-9 ON THIS MATTER. (FYI: WEEKEND HIJACKING OF KLM AIR-
CRAFT SHOULD INCREASE EC SENSE OF URGENCY AND PRIORITY TO
THIS PROBLEM, SHOULD SUCH BE NECESSARY. END FYI.)

SPECIFICALLY, WE WELCOME FRG INITIATIVE AT UNGA AND WE
ARE PREPARED TO CO-SPONSOR FRG EXPLANATORY MEMORANDUM AND
ACCOMPANYING RESOLUTION. WE HOPE EC MEMBERS WILL ALSO BACK
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FRG RESOLUTION AND ELICIT ADDITIONAL SUPPORT FOR IT AT
UNGA. WHILE WE FULLY RECOGNIZE DIFFICULTIES INHERENT IN
ANY DEBATE IN UNGA ON THIS DIFFICULT ISSUE, WE BELIEVE FRG
PROPOSAL OFFERS BEST AVAILABLE POSSIBILITY FOR NON-POLEMICAL
DEBATE ON HOSTAGE AND HIJACKING PROBLEMS AND IT COULD
BE GENESIS OF MORE EFFECTIVE INTERNATIONAL ACTION.

WE ARE ALSO INTERESTED IN RECENT EC-9 DECLARATION ON
TERRORISM AND IN COUNCIL OF EUROPE DRAFT CONVENTION ON THE
SUPPRESSION OF TERRORISM. WE HOPE EC-9 WILL ADOPT DECLARATION
AND WE WOULD BE INTERESTED IN DUTCH VIEWS ON HOW WE
CAN BEST SUPPORT IT. (FYI: WE BELIEVE COUNCIL OF EUROPE
DRAFT CONVENTION IS STEP IN RIGHT DIRECTION BUT IN ATTEMPT
TO "DEPOLITICIZE" DOCUMENT COUNCIL HAS ADDED ESCAPE CLAUSE
STIPULATING THAT EXTRADITION NOT REQUIRED IF PERSON IS
BEING PROSECUTED BECAUSE OF "RACE, RELIGION OR POLITICAL
OPINION" ARTICLE 5. THIS CLAUSE SEEMS TO EFFECTIVELY
NEGATE OTHER PROVISIONS OF CONVENTION. THIS CONCLUSION
IS DERIVED FROM THE CLEAR PURPORT OF THE LANGUAGE; HOWEVER,
PASSIBLE INTERPRETIVE LEEWAY COULD AMELIORATE THIS RESULT.
THEREFORE, WE SHALL AWAIT MORE DETAIL ON THE LEGISLATIVE
HISTORY OF THIS EXCEPTION OR AN OPINION OF LEGAL
COUNSEL CONCERNING THE LEGAL AMBIT OF THIS EXCEPTION. ANY
INFORMATION ASAP ON THESE POINTS AVAILABLE TO STRASBOURG
AND OTHER ADDRESSEES WILL BE HELPFUL IN ENABLING US TO
ASSESS THE MERITS OF WHAT COULD BE A MOST CONSTRUCTIVE
CONVENTION, IF ARTICLE 5 EXCEPTION IS INTERPRETED SO AS NOT
TO EMASCULATE THE INTENT OF THE BASIC INSTRUMENT. END FYI.)

FINALLY, WE WOULD BE INTERESTED IN DUTCH AND EC VIEWS ON
HOW WE MIGHT FURTHER OUR OVER-ALL OBJECTIVES OF MOVING
INTERNATIONAL COMMUNITY MORE STEADILY AND RAPIDLY TOWARD
EFFECTIVE ACTION TO CONTROL INTERNATIONAL TERRORISM. TO
THIS END, WE ARE PREPARED TO SIT DOWN COLLECTIVELY OR BI-LATERALLY
WITH EC MEMBERS TO DISCUSS (A) EXPANDED COOPERATION IN FIELD OF DEVELOPING TECHNIQUES TO DETER TERRORISM;
(B) IMPROVED EXCHANGE OF INFORMATION ON TERRORISTS AND
THEIR TACTICS; AND, (C) POSSIBLE COUNTER-MEASURES AND MORE
EFFECTIVE ANTI-TERRORIST MACHINERY, INCLUDING MORE STRINGENT
AIRPORT AND PASSENGER SECURITY, AND STRICTER ENFORCEMENT
OF ICAO CONVENTIONS, ETC.

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9. CSCE - WE CONTINUE TO BE INTERESTED IN THE THINKING
OF THE NINE ON PREPARATIONS FOR THE CSCE BELGRADE REVIEW
MEETINGS. ROBINSON

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